

Committee and date
Cabinet
08 February 2017
Performance Management
Scrutiny Committee
15 February 2017

FINANCIAL MONITORING REPORT - QUARTER 3 2016/17

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1. Summary

This report consolidates the previous separate Revenue and Capital Monitoring reports into one Financial Monitoring Report. Capital and revenue decisions have always had a close interdependency and impact on each other. This has been strengthen by the Governments change of policy on the Flexible Use of Capital Receipts and the Council's new focus on capital schemes that will create additional revenue or generate cost savings. As a result it is important to consider revenue and capital decisions and the Councils total finances jointly.

The report sets out the forecast expenditure for 2016/17 as at Quarter 3 and for revenue identifies the current projections on delivery of savings included within the forecast. For capital this also includes details of any budget increases and decreases and any reprofiling of budgets between 2016/17 and future years.

2016/17 represents the third and final year of the Council's previous three year Medium Term Financial Plan running from 2014/15 to 2016/17. A new Financial Strategy for 2017/18 has being developed and is including on this agenda for consideration, prior to going to Council on 23 February 2017 for approval.

This monitoring report is the third produced for this Financial Year and is based on financial information held for the first nine months of the year extrapolated to year end to produce an estimated outturn position. The quality of the estimates has improved from previous quarters, from the additional financial information available and from the Management action that was instigated as a result of the previous monitoring projections.

To aid reporting of revenue savings delivery the Council uses a RAG (Red, Amber, Green) rating to identify a rating for the delivery of savings proposals (more details provided in the report below). As at Quarter 3, evidence currently suggests that of the £23.1m of proposals to be delivered in 2016/17, £20.8m are rated as Green – with a high degree of certainty of being delivered.

The Quarter 3 position indicates that £1.3m of the £23.1m savings planned are categorised as red, and it is recognised that these saving proposals are not deliverable in this financial year therefore compensatory underspends and one off funds are being used to offset this pressure. Furthermore additional service pressures to a net value of £3.2m are already being highlighted, which services will need to address alongside delivering their savings targets. These pressures have been partially offset by the

identification of a number of one off sources of funding that have not been committed and will instead be held to partially address the service pressures identified in year.

The key issues highlighted by this report are that:

- The projected revenue outturn is an underspend of £0.244m which includes savings pressures of £1.286m.
- Management action will continue to ensure the budget is delivered within a balanced position.
- The projected General Fund Balance as at 31 March 2017 is £18.614m.
- The projected capital outturn is £53.951m, in line with the current budget. This follows a net budget decrease of £6.215m in Quarter 3.
- Current capital expenditure of £26.979m, representing 50% at Quarter 3, with 75% of the year elapsed

2. Recommendations

It is recommended that Members:

- A. Note that at the end of Quarter 3 (31 December 2016), the full year revenue forecast is a potential underspend of £0.244m;
- B. Consider the impact of this on the Council's General Fund Balance.
- C. Approve net budget variations of £6.215m to the 2016/17 capital programme, detailed in Appendix 3/Table 6 and the re-profiled 2016/17 capital budget of £53.951m.
- D. Approve re-profiled capital budgets of £66.058m for 2017/18 and £25.800m for 2018/19 and £2.320m for 2019/20 as detailed in Appendix 1/Table 9.
- E. Accept the capital expenditure to date of £26.972m, representing 50% of the revised capital budget for 2016/17, with 75% of the year having elapsed.

REPORT

3. Background

- 3.1 Budget monitors are produced to report on the period from June (Period 2) to February (Period 11) of each financial year and show the anticipated year end projection. Reports are presented quarterly to Cabinet and monthly to Directors.
- 3.2 The reports track progress against the agreed budget decisions, any budget changes (including re-profiling on Capital) forecast any significant variances to the budget, and enables corrective action to be taken to ensure a balanced budget at year end.
- 3.3 Revenue variances are reported on an exceptions basis depending on the total variance from budget, and the percentage change in projection in any one period.

Green Variance +/- 1% (or £0.05m if budget less than £5m)

Amber Overspend between 1%-2% (or £0.05m-£0.1m if budget less than

£5m)

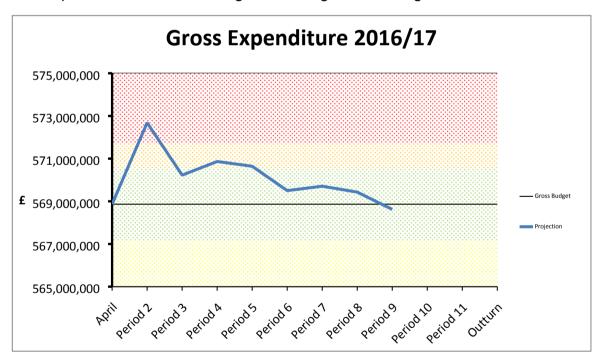
Red Variance over 2% (or £0.1m if budget less than £5m)

Yellow Underspend more than 1% (or £0.05m if budget less than £5m)

- 3.4 In addition, given the level of savings proposals identified for delivery in 2016/17, this report also includes a second RAG rating, specifically relating to the delivery of savings. The ratings are as follows:
 Green Saving identified, quantified and confirmed Amber Saving identified but not yet confirmed Red Saving not achieved or unachievable
- 3.5 Capital schemes are also reported on an exception basis, based on being delivered within budget and expectation of being delivered within scheme timeframe.

4. Revenue Monitoring 2016/17 Budget - Overall Position

4.1 The projected revenue forecast for the year, based on the service generated monitoring at Quarter 3, shows a potential underspend of £0.244m (0.04%) on a gross budget of £568.8m (net £204.5m) for the full year. The forecast year end position for the whole council is revised each month and reported using the graph below. The area of the graph banded green shows the extent of variance from the budget that would be seen as reasonable given the size and complexity of the Council's budget. At Quarter 3 the projected year end underspend of £0.244m is falling within the green banding.



4.3 The projected underspend of £0.244m for 2016/17 is presented below and analysed in more detail at Appendix 1.

Table 1: 2016/17 Projected Budget Variations Analysed by Service Area

Service Area	Revised Budget £'000	Forecast Outturn £'000	(Under) / Overspend £'000	RAGY Classification
Adult Services	86,439	86,331	(108)	Y
Children's Services	50,551	52,119	1,568	R
Place & Enterprise	79,393	78,883	(510)	Y
Public Health	6,981	6,784	(197)	Y
Resources & Support	2,924	3,106	182	R
Corporate	(21,761)	(22,940)	(1,179)	Y
TOTAL	204,527	204,283	(244)	Y

5. Update on Savings Delivery

- 5.1 The savings projections for 2016/17 have been RAG rated in order to establish the deliverability of the savings and any potential impact on the outturn projection for the 2016/17 financial year. The RAG ratings have been categorised as follows:
 - Red Savings are not solved on an ongoing basis, nor have they been achieved in the current financial year
 - Amber Savings have been identified on an ongoing basis in the current financial year, however there is no clear evidence to support the delivery as yet
 - Green Savings have been identified on an ongoing basis in the current financial year, with evidence of delivery.

The RAG ratings are updated monthly to determine progress on delivery. Details of the current assessment of savings delivery for each service area are shown in Table 2.

Table 2: Update on Delivery of 2016/17 Savings Proposals

Service Area	Red £'000	Amber £'000	Green £'000	Total Savings £'000
Adult Services Children's Services Place & Enterprise Public Health Resources & Support Corporate	0 1,286 0 0 0	591 295 0 50 0	4,595 2,251 6,758 1,121 980 5,128	5,186 3,832 6,758 1,171 980 5,128
TOTAL SAVINGS	1,286	936	20,833	23,055

- 5.2 The figures presented above show that 90% of the 2016/17 savings target have been flagged as green with a further 4% with plans in place to be delivered. Those areas not delivered within 2016/17 have been assessed as part of the Financial Strategy to identify those areas deliverable but subject to a delay in delivery, and those areas identified as undeliverable.
- 5.3 Management have provided assurance that plans are in place to deliver the savings that have been categorised as amber, however as evidence of the delivery has not yet been identified, there is still a risk that these could cause a pressure on the outturn position for 2016/17. As the year progresses, these amber savings should gradually turn to green as the evidence does become

available. However if the amber rated savings are not delivered as planned, the effect on the service generated outturn position is shown in Table 3 below:

Table 3: Effect of Non-Delivery of Amber Savings in 2016/17

Service Area	Quarter 3 Projected Outturn £'000	Amber Savings £'000	Potential Outturn if Amber Savings not Achieved £'000
Adult Services Children's Services Place & Enterprise Public Health Resources & Support Corporate	(108) 1,568 (510) (197) 182 (1,179)	591 295 0 50 0	482 1,863 (510) (147) 182 (1,179)
TOTAL	(244)	936	692

6. Analysis of Outturn Projections including Delivery of Savings

6.1 The monitoring position detailed in Table 1 includes the current position on delivery of savings proposals for 2016/17 in addition to new monitoring pressures identified and one off solutions to reduce the projected overspend. Table 4 provides further analysis of the projected overspends for each service area.

Table 4: Reconciliation of Monitoring Projections to Savings Delivery

	Quarter 3 Projection £'000	Savings Pressure in 2016/17 £'000	Ongoing Monitoring Pressures Identified £'000	Ongoing Monitoring Savings Identified £'000	One Off Monitoring Pressures Identified £'000	One Off Monitoring Savings Identified £'000
Adult Business Support & Development	(90)	0	28	0	2	(120)
Contracts & Provider	(422)	0	120	(245)	0	(297)
Social Care Operations	548	0	893	(106)	0	(239)
Adult Services Management	(85)	0	0	0	0	(85)
Housing Health & Wellbeing	(60)	0	0	0	0	(60)
Adult Services	(109)	0	1,041	(351)	2	(801)
Learning & Skills	751	696	313	(54)	262	(466)
Children's Safeguarding	820	590	675	(288)	661	(818)
Children's Services Management	(3)	0	0	0	0	(3)
Children's Services	1,568	1,286	988	(342)	923	(1,287)
Director of Place & Enterprise	(1)	0	0	0	0	(1)
Business Enterprise & Commercial Services	222	0	500	0	726	(1,004)
Commissioning Support	(39)	0	0	0	0	(39)
Procurement & Contracts	(17)	0	0	0	0	(17)
Economic Development	(163)	0	0	0	397	(560)
Infrastructure & Communities	(512)	0	250	0	2,024	(2,786)
Place & Enterprise	(510)	0	750	0	3,147	(4,407)
Coroners & Bereavement	46	0	22	0	24	0

	Quarter 3 Projection	Savings Pressure in 2016/17	Ongoing Monitoring Pressures Identified	Ongoing Monitoring Savings Identified	One Off Monitoring Pressures Identified	One Off Monitoring Savings Identified
Multi Agongy	£'000	£'000	£'000	£'000	£'000	£'000
Multi Agency Public Health	(79)	0	0	0	0	(36)
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Public Protection	(198)	0	0	0	0	(198)
Registrars	(14)	0	0	0	0	(14)
Public Health	(198)	0	105	0	24	(327)
Customer Involvement	665	0	644	0	356	(335)
Finance, Governance & Assurance	(164)	0	258	0	52	(474)
Human Resources	(121)	0	102	0	63	(286)
Legal, Democratic & Strategy	(18)	0	107	0	26	(151)
SMB	(178)	0	0	(135)	3	(46)
Resources & Support	184	0	1,111	(135)	500	(1,292)
Corporate	(1,179)	0	0	0	174	(1,353)
Corporate	(1,179)	0	0	0	174	(1,353)
TOTAL	(244)	1,286	3,995	(828)	4,770	(9,467)

- 6.2 The only savings pressures not projected to be delivered in the Quarter 3 position are within Children's Services. These include savings relating to the redesign of Education Support Services, following their transfer back from ip&e, savings within help support provision, reduction of external residential placements and savings within back office processes not being fully delivered.
- 6.3 A number of ongoing pressures are being identified within service areas including increased pressure of Care Leavers, and school transport due to extra days in this academic year; however these are being partially offset by mitigating ongoing savings that have been identified. Further work is required within service areas to find an ongoing basis for managing and funding these pressures so that further growth is not required within the financial strategy and hence an increase in the funding gap.

7. General Fund Balance

7.1. The effect on the Council's Reserves of the forecast is detailed below. The Council's policy on balances is to have a general fund balance (excluding schools balances) of between 0.5% and 2% of the gross revenue budget. For 2016/17 the minimum balance required is £2.844m. The risk based target for the General Fund as calculated in the Robustness of Estimates and Adequacy of Reserves reported to Council on 25 February 2016, was £28.196m. Based on the current monitoring position, the General Fund Balance will be significantly below this target and below the Council's policy on balances, as shown in Table 5 below:

Table 5: Projected General Fund Balance As At 31 March 2017

(£'000)
General Fund Balances as at 1 April 2016

This report – projected outturn (underspend)

244

Projected Balance at 31 March 2017

18,614

8. Original and latest proposed Capital Programme for 2016/17

8.1 The capital budget for 2016/17 is subject to change, the largest element being slippage from 2015/16 and re-profiling into future years. In Quarter 3 there has been a net budget decrease of £6.215m, compared to the position reported at Quarter 2. Table 6 summarises the overall movement, between that already approved, and changes for Quarter 3 that require approval.

Table 6: Revised Capital Programme Quarter 3 2016/17

Service Area	Agreed Capital Programme - Council 25/02/16	Slippage and budget changes approved to Quarter 2 2016/17	Quarter 2 budget changes to be approved	Revised 2016/17 Capital Programme Quarter 2
General Fund				
Place & Enterprise	36,978,211	2,229,190	(4,195,159)	35,078,055
Adult Services	2,019,000	1,137,550	68,175	3,224,725
Public Health	-	925,942	(150,410)	675,942
Children's Services	9,303,765	(133,964)	(1,300,156)	8,114,514
Resources & Support	220,000	(220,000)	442,770	442,770
Total General Fund	48,520,976	3,938,718	(5,134,780)	47,536,006
Housing Revenue Account	7,347,311	147,293	(1,079,819)	6,414,785
Total Approved Budget	55,868,287	4,086,011	(6,214,599)	53,950,791

8.2 Full details of all budget changes are provided in Appendix 3 to this report. A summary of the significant changes for 2016/17 and future years are detained below:

Budget Increases

- New additional allocations of Department for Transport funding of £5.398m in 2017/18. Pothole Action Fund (£1.335m) to repair potholes or to stop them forming in the first place. Incentive/Efficiency Funding (£1.236m) based on self-assessment submission on asset management and efficient and best practice in highway maintenance. National Productivity Investment Fund (£1.915m) for local highway and other local transport improvements which aim to reduce congestion at key locations, upgrade or improve the maintenance of local highway assets, to improve access to employment and housing, to develop economic and job creation opportunities.
- New Department of Health funding of £2.415m across 2016/17 and 2017/18 through the 'Home Ownership for Clients with Long Term Disabilities' (HOLD) scheme, to help people with disabilities live independently.

- Further BDUK Broadband funding of £6.655m across 2017/18 and 2018/18 for Phase 2b of the broadband programme.
- £0.672m for the HRA New Build Phase 3 programme, financed from HRA ring-fenced capital receipts, Home & Communities Agency Grant and Section 106 contributions.
- Revenue contribution of £9.699m to ICT Digital Transformation as included in the Q2 Revenue Monitoring report and approved by Council 15/12/16.

Budget Virement

Re-allocation of unallocated budget and budget from schemes not proceeding and completed, towards the £0.400m budget for the demolition of the Tannery building and works to the retaining wall, to enable the future development of the site.

Budget Re-profiling

- Place & Enterprise: £4.120m has been re-profiled. Significant areas are £0.325m for acquisition of land for In Vessel Composting Facility, as purchase will now not take place in 2016/17. £0.250m in relation to the Shrewsbury Integrated Transport Package based on latest expenditure forecast report. £3m in relation to the Broadband Phase 1 scheme, based on latest profile of when monies will be drawn down.
- Adult Services: £0.432m, mainly in relation to unallocated monies and monies for IT Hardware Implementation of Care Bill.
- Children's Services: £1.572m of Learning & Skills budget from school devolved DFC monies and unallocated monies that will now not be able to be allocated to deliverable schemes in year and for retention payments that will not be due until 2017/18.
- Resources & Support: £9.256m of the monies allocated to the ICT Digital Transformation, based on expected level of expenditure to be incurred in 2016/17 from the latest project programme.
- Housing Revenue Account: Re-profile of forecast underspend (£1.530m) in delivery of HRA Major Repairs Programme.

9. Current Capital Programme and Forecast Outturn

9.1 The capital programme is reviewed on a regular basis to re-profile the budget to reflect the multi-year nature of capital schemes, whereby spend may slip into later years. However, it is possible that a level of underspend or overspend may be experienced against the revised capital budget at outturn. Outturn projections are incorporated into the capital monitor to enhance the monitoring information provided and allow the early identification where schemes are deviating from budget. Table 7 summarises the outturn position for 2016/17.

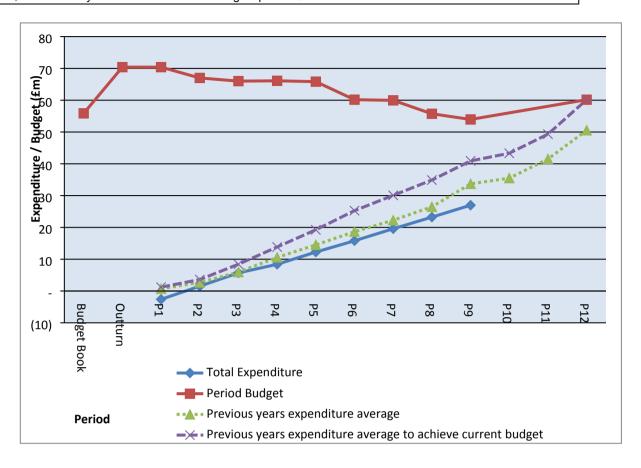
Table 7: Current Capital Programme and Forecast Outturn Quarter 3 2016/17

	2016/17 Revised Capital Programme	2016/17 Forecast Outturn	Variance
General Fund			
Expenditure	47,536,006	47,536,006	0
Financing	(47,536,006)	(47,536,006)	0
Shortfall/(surplus) In Resources	0	0	0
Housing Revenue Account			
Expenditure	6,414,785	6,414,785	0
Financing	(6,414,785)	(6,414,785)	0
Shortfall/(surplus) In Resources	0	0	0

10. Actual Expenditure to Date – is the programme being delivered to plan?

- 10.1 The actual capital expenditure at Quarter 3 is £26.972m, which represents 50% of the revised capital budget at Quarter 3, 75% of the year. This is low in comparison to the total budget and below expenditure at this point in recent years, despite funding being removed from the programme in Quarter 2 and significant re-profiling in the programme, with the budget now lower than the original budget for the year; despite the slippage from 2015/16 and additional funding added to the programme. Based on recent years, the capital programme has outturned at around 85% of the outturn budget, and there will be no further re-profiling in the final quarter, prior to year end.
- 10.2 The level of spend is low across the programme, in terms of the major areas the spend position is as follows: Highways 57% (budget £22.567m), LEP schemes 32% (£2.815m), Broadband 44% (£4.360m), Adult Social Care 31% (£1.146m), Housing Health & Wellbeing 55% (£2.79m), Learning & Skills Programme 47% (£8.115m), HRA Major Repairs 55% (£3.446m) and HRA New Build Programme 65% (£2.875m).
- 10.3 Graph One below shows actual expenditure by period and also tracks the period by period changes to the budget.

Graph 1: Total capital expenditure and budget changes



11. Financing of the capital programme

11.1 Appendix 1 provides a full summary of the financing of the 2016/17 capital programme. Table 8 summarises the financing sources and changes made to Quarter 2 and to be approved to Quarter 3.

Table 8: Revised Capital Programme Financing

Financing	Agreed Capital Programme - Council 25/02/16	Slippage and budget changes approved to Quarter 2	Quarter 3 budget changes to be approved	Revised 2016/17 Capital Programme Quarter 3
Self-Financed Prudential Borrowing*	-	-	-	-
Government Grants	26,879,829	8,432,694	(618,579)	34,693,944
Other Grants	-	111,780	-	111,780
Other Contributions	426,381	513,859	(158,174)	782,066
Revenue Contributions to Capital	1,269,659	663,118	9,667,691	11,600,468
Major Repairs Allowance	5,441,865	239,624	(1,230,000)	4,451,489
Corporate Resources (expectation - Capital Receipts only)	21,850,553	(5,663,972)	(13,875,537)	2,311,044
Total Confirmed Funding	55,868,287	4,297,103	(6,214,599)	53,950,791

^{*} Borrowing for which on-going revenue costs are financed by the Service, usually from revenue savings generated from the schemes.

12. Projected Longer Term Capital Programme to aid Medium Term Financial Plan

12.1 The updated capital programme is summarised by year and financing in Table 9 below:

Table 9: Capital Programme 2017/18 to 2019/20

Service Area	2017/18	2018/19	2019/20
General Fund			
Place & Enterprise	38,301,000	25,784,041	2,320,000
Adult Services	2,369,825	-	-
Public Health	500,000	-	-
Children's Services	9,978,855	-	-
Resources & Support	9,256,230	-	-
Total General Fund	60,405,910	25,784,041	2,320,000
Housing Revenue Account	5,652,467	16,319	-
Total Approved Budget	66,058,377	25,800,360	2,320,000
Financing			
Self-Financed Prudential Borrowing*	300,000	-	-
Government Grants	39,314,074	24,904,962	1,636,372
Other Grants	-	-	-
Other Contributions	382,750	-	-
Revenue Contributions to Capital	709,040	-	-
Major Repairs Allowance	4,833,074	-	-
Corporate Resources (expectation -	20,519,439	895,398	683,628
Capital Receipts only)			
Total Confirmed Funding	66,058,377	25,800,360	2,320,000

^{*} Borrowing for which on-going revenue costs are financed by the Service, usually from revenue savings generated from the schemes.

12.2 The Corporate Resources financing line above is the element of internal resources through capital receipts and corporately financed prudential borrowing required to finance the programme. Current expectation is these will all be through capital receipts, see section 13 for the current projected position. Proposals are currently been considered through the Capital Investment Board for new schemes for the Council to invest in, with an emphasis on invest to save schemes or schemes that create revenue generation.

13. Capital Receipts Position

13.1 The current capital programme is heavily reliant on the Council generating capital receipts to finance the capital programme. There is a high level of risk in these projections as they are subject to changes in property and land values, the actions of potential buyers and being granted planning permission on sites. Table 10 below, summarises the current allocated and projected capital receipt position across 2016/17 to 2018/19. A RAG analysis has been included for capital receipts projected, based on the current likelihood of generating them by the end of each financial year. Those marked as green are where they are highly likely to be completed by the end of the financial year, amber are where they are achievable, but challenging and thus there is a risk of slippage and red are highly unlikely to complete in year and thus there is a high risk of slippage. However, no receipts are guaranteed to complete in this financial year as there may be delays between exchanging contracts and completing.

Table 10: Projected capital receipts position

Detail	2016/17 £	2017/18 £	2018/19 £	2019/20 £
Corporate Resources Allocated in Capital Programme	2,672,901	20,136,147	895,398	683,628
To be allocated from Ring Fenced Receipts	149,648	4,874,890	-	-
Total Commitments	2,822,549	25,011,037	895,398	683,628
Capital Receipts in hand/projected:				
Brought Forward in hand	16,989,451	21,009,734	-	-
Generated 2016/17 YTD	4,088,167		-	-
Projected - 'Green'	2,754,665	1,407,780	50,000	-
Total in hand/projected	23,832,283	22,417,514	50,000	-
Shortfall to be financed from Prudential Borrowing / (Surplus) to carry forward	(21,009,734)	2,593,523	845,398	683,628
Further Assets Being Considered for Disposal	419,500	20,184,390	2,555,400	-

- 13.2 Capital receipts of £16.989m were brought forward from 2015/16 and £4.088m has been generated to date in 2016/17. A further £2.755m is currently projected as 'Green' for 2016/17. Following the re-profiling and cuts to the capital programme and the revenue contribution of £9.699m to the programme; there are sufficient capital receipts in hand to finance the existing capital programme. Based on current projections there will also be a significant balance of receipts in hand to carry forward. Any surplus capital receipts the Council has at the end of 2016/17 can be set aside to generate a one-off revenue MRP saving in 2017/18 and be used to finance the future years capital programme.
- 13.3 Based on the current approved position, across the life of the programme there is significant headroom in capital receipts in-hand/projected above the current expenditure commitments. There is, however, still the requirement to progress the disposals programmed for future years, to ensure they are realised, together with realising the revenue running cost savings from some of the properties. Considerable work is required to realise these receipts, with generally a lead in in time of at least 12 to 18 months on larger disposals. In addition to the current expenditure commitments, the programme will also grow as new schemes are approved through the Capital Investment Board or as the Council utilises the new flexibilities around the use of Capital Receipts for transformational revenue purposes over the 3 year period 2016/17 to 2018/19.
- 13.4 It is important that work progresses, to avoid a funding shortfall in future years. Failure to generate the required level of capital receipts will result in the need to further reduce or re-profile the capital programme, some of which will occur naturally as part of the review of the delivery of schemes; or undertake prudential borrowing, which will incur future year's revenue costs that are not budgeted in the revenue financial strategy.

14. Unsupported borrowing and the revenue consequences

14.1. The Council can choose what level of unsupported (prudential) borrowing to undertake to fund the capital programme, based on affordability under the prudential code. There is an associated revenue cost to fund the cost of the

unsupported borrowing. This consists of the Minimum Revenue Provision (MRP) charge for the repayment of the principal amount, based on the asset life method and the interest charge associated with the borrowing. The current PWLB borrowing rate over 25 years is around 2.3% and currently only projected to rise to 2.6% across the next two years. As covered in section 13 above there are sufficient receipts in hand/projected to finance the existing approved programme. If there were to be a requirement for new schemes financed from borrowing, this could be accommodated from within existing borrowing and current cash balances in the short term, without the requirement to undertake new borrowing. This would, however, create an additional MRP cost, which would need to be met from the revenue budget.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

Revenue & Capital Budget 2016/17

Financial Rules

Cabinet Member (Portfoilo Holder)

Councillor Malcolm Pate, Leader of the Council

Local Member

ΑII

Appendices

- 1 Service Area Pressures and Actions 2016/17
- 2 Amendments to Original Budget 2016/17
- 3 Capital Budget and Expenditure 2016/17

Appendix 1

Service Area Pressures and Actions 2016/17

Summary

		Full year			
	Budget	Forecast	Variance		
	£	£	£		
Adult Services	86,438,690	86,330,566	(108,124)	Υ	
Children Services	50,550,920	52,118,721	1,567,801	R	
Place & Enterprise	79,392,790	78,883,332	(509,458)	Y	
Public Health	6,981,480	6,783,825	(197,655)	Υ	
Resources & Support	2,924,030	3,106,325	182,295	R	
Corporate	(21,760,790)	(22,939,565)	(1,178,775)	Υ	
Total	204,527,120	204,283,204	(243,916)	Υ	

Detail

Adult Business Support &

ADULT SERVICES		Full year		RAGY
	Budget	Forecast	Variance	
	£	£	£	
Total	86,438,690	86,330,566	(108,124)	Y

2,592,900

2,503,017

(89,883)

Portfolio Holder Adult

Development	Services			, , ,	
	nly attributable to (£0.107m) under 0.028m with respect to the CM200				
Contracts & Provider	Portfolio Holder Adult Services	6,047,760	5,625,466	(421,994)	Υ
	nderspends in Day Services totalli contract of £0.100m towards preve			n from Public	
Social Care Operations	Portfolio Holder Adult Services	71,053,310	71,601,589	548,279	G
predicted future demand. Curre which is still in development. At budget. We are currently updat however, using previous methods year costing in the region of £9.6 continue to see a pressure on the continues to outstrip resources. be brought to court in the Spring. CCG and would constitute further not yet been raised in relation to Jappropriate funding splits. We copressures period. To some degree	ied to the purchasing budget for an forecasts have been derived up this stage it is anticipated that puring the methods that we use to so we have seen in the region of 1 12m. Some of this new cost will be DoLS function as the current of The DoLS function as the current of The DoLS function gosition is the solution some £1.8m of Continuor cost if it proves to be unrecovered to be unrecovered to the province of this growth is expected and allowed the province of the province	sing the new mechasing will be analyse new decaptable new clients of a stable of a Judwing Healthcare which a sto which or funded supported for in the pure characters.	conitoring/forect contained withing emand seen in since the beg ople leaving the sunderfunded icial Review can Debt remains underfunded tool may be used that as we head in trechasing model	asting model in the current to the service, ginning of the experiment will and demand as which will unpaid by the debt has also sed to assess to the winter el forecasting; made funding	

ADULT SERVICES		Full year			RAGY	
		Budget	Forecast	Variance		
		£	£	£		
serious concerns about the disinvestment intentions and actions of the CCG particularly around the removal of Discharge to Assess beds from the market. Separately, there are further material cost implications which are also now coming to light as we assess how sleeping and waking nights are delivered. These potential costs are not reflected in the reported position.						
Adult Services Management	Portfolio Holder Adult Services	2,233,780	2,149,254	(84,526)	Y	
Underspend on pay £0.073m due	to in-year vacancies and delays in	appointing and	l non-pay £0.0	12m.		
Housing Health	Portfolio Holder Planning, Housing, Regulatory Services and Environment	4,511,240	4,451,240	(60,000)	Y	
for contribution towards the recent (HOLD) scheme bid, successfully reserves for next year to cover an	surpluses have been identified for u tly announced 'Home Ownership for won by Shropshire Council, assum 18 month coordinator post. The un have to be paid from 2017-18 budg	r Clients with L ing the funds o derspend is ar	ong Term Disa an be ring-fen	abilities' ced in		

CHILDRENS SERVICES	Full year			RAGY
	Budget	Forecast	Variance	
	£	£	£	
Total	50,550,920	52,118,721	1,567,801	R

Young People					
Young People					
	Yo	oung People			
	Learning & Skills Po	ortfolio Holder Children and	22.734.370	23,485,409	751.039

The current monitoring position reflects unachieved savings in year totalling £0.696m. £0.433m of unachieved savings relate to delays in implementing staffing reductions in Education Support Services and redesigning back office functions. Of this £0.433m, £0.309m of unachieved savings relates to Services that have transferred back into the Council from ip&e Ltd and the original proposal had been to reduce commissioning from ip&e Ltd. In addition to this, a £0.263m savings target was assigned to County Training in 2016/17 to reduce the Service's budget from £0.263m to £0 as the Learning, Employment and Training Service was due to externalise on 1st April 2016. Due to some ongoing commitments in 2016/17 this saving will not be achieved and is being solved through a one-off contribution. Where savings targets have not been realised Service Managers are tasked with bringing forward savings from 2017/18 or identifying alternative proposals, the position should improve in-year.

There is a forecast overspend of £0.275m in relation to Home to School Transport. £0.100m of this is an estimate based on the additional number of "Academic Days" within 2016/17 compared to the 2015/16 financial year and is a one-off monitoring pressure since the number of academic days reduces by 4 in 2017/18. The remaining £0.175m relates to a reported increase in the number of SEN Students requiring transport for the 2016/17 academic year. A possible shortfall in income of £0.107m has been identified in relation to reduced buyback of Education Improvement Services by Schools. Other one-off monitoring pressures have been identified totalling £0.162m. £0.037m of this relates to the aforementioned delay in externalisation of the Learning, Employment and Training Service.

CHILDRENS SERVICES		Full year			RAGY
		Budget	Forecast	Variance	
		£	£	£	
Total		50,550,920	52,118,721	1,567,801	R
saving has occurred in part this ye Educational Psychology Service is	artially offset by future year's saving ear, earlier than proposed resulting s reporting an ongoing saving of £0. one-off savings on supplies and se	in an ongoing : 029m towards t	saving of £0.02 their 2017/18 s	25m while the avings target.	
Children's Safeguarding	Portfolio Holder Children and Young People	26,903,110	27,722,998	819,888	R
due to a shortfall in increased con only £0.600m of the targeted £1.0 been found from a reduction in the monitoring of the Council's exter Savings target is unachieved. This or decrease. The Service has maplacements and efficiencies have	eflects unachieved savings in year tributions towards the Council's Ear 200m alternative funding has been we Early Help contracts as well as nal residential placements estimate figure can change significantly ingranged to reduce costs in this area been realised through joining the get of £0.060m against the Commilipping to 2017/18.	ly Help provision secured to data some second es that £0.250 year if the number through ongo Birmingham ar	on from other sete. The gap of ment savings. I'm of the targe bers of placemond worcestershow the careful mand Worcestershound careful mand worcestershound wo	ources where £0.075m has Furthermore, eted £1.100m ents increase anagement of hire Fostering	
identified. This pressure has redurecruited to, however some agence due to the high number of newly into place to address high caselodate which has resulted in an addition plan. There is also an ongo of increased (national) policy em	0.412m within Case Management of sced since 2015/16. The majority of workers have stayed on beyond of qualified Social Workers now in posts of social workers and to ensure tional pressure of £0.041m. This in ing pressure relating to Leaving Caphasis on extended support for caphas in turn shifted some pressure 018.	f Social Workerst September ost. Additional ost that case recolline with action re Allowances are leavers, the	r vacancies hat as part of a har temporary capords are comples agreed in the of £0.263m parts has reduced	nve now been ndover period acity was put ete and up to Peer Review tly as a result d significantly	
restructure of Children's Centres	g forward 2017/18 proposed savin staffing, and £0.050m relating to me smaller in year one-off savings	the All in Com	munity non-as	sessed short	Y
Management	Young People	010,440	310,314	(3,120)	•
Minor variation from budget as at	Quarter 3.				

PLACE & ENTERPRISE			Full year		RAGY
		Budget	Forecast	Variance	
		£	£	£	
Total		79,392,790	78,883,332	(509,458)	Υ
Director of Place & Enterprise	Portfolio Holder Leisure and Culture	729,510	728,890	(620)	Υ
Minor variation from budget as at	Quarter 3.				
Director of Place & Enterprise	Гotal	729,510	727,874	(1,636)	
Head of Business Enterprise & Commercial Services	Portfolio Holder Corporate Support	135,260	134,861	(1,074)	Y
Minor variation from budget as at	Quarter 3.				
Strategic Asset Management	Portfolio Holder Corporate Support	2,561,980	2,945,536	383,556	R
pressures, increased costs of WA estimated overspend in Corporat	ate Landlord include unbudgeted rel N across all properties and unachie e Landlord is offset by forecast unde fficiencies, one-off income, solar ph	evable income. erspends elsew	The majority o here in Strateg	of the lic Asset	
Premises Services	Portfolio Holder Corporate Support	(16,380)	(145,804)	(129,424)	Υ
	pected to achieve significantly more staffing and supplies and services,				
Shire Services	Portfolio Holder Corporate Support	881,940	850,860	(31,080)	Y
There is a forecast budget surplu	s on non-statutory catering, predom	inantly due to s	savings on staff	ing budgets.	
Business Enterprise & Comme	rcial Services Total	3,562,800	3,784,778	221,978	R
Commissioning Support	Portfolio Holder Corporate Support	1,710	(37,272)	(38,859)	Y
	ariance on employee costs due to a ings on supplies and services budg		the team and i	maternity	
Commissioning Support Total		1,710	(37,272)	(38,859)	
Procurement & Contracts	Portfolio Holder Corporate Support	167,190	149,801	(17,389)	Υ
Minor variation from budget as at	Quarter 3.				
Procurement & Contracts Tota		167,190	149,801	(17,389)	
Head of Economic	Portfolio Holder for Business	211,980	203,761	(8,219)	Υ
Development	and Economy				

PLACE & ENTERPRISE			Full year		RAGY
		Budget	Forecast	Variance	
		£	£	£	
Development Management	Portfolio Holder Planning, Housing, Regulatory Services and Environment	87,600	(28,015)	(115,615)	Y
	nagement, mainly relating to planning the resuccessive year, more than offent of applications received.				
Economic Growth	Portfolio Holder for Business and Economy	826,210	784,010	(42,200)	Y
There are a number of staff relat	ed variances within the service area				
Broadband	Portfolio Holder for Business and Economy	153,360	153,360	0	G
No projected variation from budg	get as at Quarter 3.				
Planning Policy	Portfolio Holder Planning, Housing, Regulatory Services and Environment	518,390	521,519	3,129	G
Minor variation from budget as a	t Quarter 3.				
Economic Development Total		1,797,540	1,634,635	(162,905)	Υ
Head of Infrastructure & Communities	Portfolio Holder Highways and Transportation	185,610	186,093	483	G
Minor variation from budget as a	t Quarter 3.				
Arts	Portfolio Holder Leisure and Culture	95,230	94,672	(558)	Y
Minor variation from budget as a	t Quarter 3.				
Community Working	Portfolio Holder for Rural Services and Communities	822,660	820,750	(1,910)	Υ
Minor variation from budget as a	t Quarter 3.				
Environmental Maintenance	Portfolio Holder Highways and Transportation	26,881,500	26,964,215	82,715	G
The variance relates to the settle maintenance expenditure.	ement with Ringway of historic permit	t costs, partially	offset by net i	reductions in	
Highways & Transport	Portfolio Holder Highways and Transportation	3,976,030	3,595,982	(380,648)	Υ
projected income within the street	s within Highways & Transport, the metworks team. This income has offsetablic Transport, made more difficult for	et the considera	able savings ta	rget that is	
Outdoor Partnerships	Portfolio Holder Leisure and Culture	1,350,380	1,371,255	20,875	G
Minor variation from budget as a	t Quarter 3.				
Leisure	Portfolio Holder Leisure and Culture	3,378,210	3,459,383	81,173	Α
projected to be lower than budge	tes to the leisure facilities that are material to the leisure facilities that are material for the leisure Centre to school manager	Golf Course) ,w	hile costs have	e increased	

PLACE & ENTERPRISE		Full year			
	Budget	Forecast	Variance		
	£	£	£		
Portfolio Holder Leisure and Culture	3,662,450	3,888,524	226,074	R	
ation staff restructure and the reduction	on in library ope	ening hours. T	he		
Portfolio Holder for Rural Services and Communities	490,230	482,681	(7,549)	Υ	
at Quarter 3.					
Portfolio Holder Highways and Transportation	643,540	643,540	0	G	
at Quarter 3.					
Portfolio Holder Leisure and Culture	530,420	353,576	(176,844)	Υ	
achieve the budgeted level for a furth	ner successive	year.			
Portfolio Holder Leisure and Culture	1,653,620	1,707,767	54,147	Α	
Portfolio Holder Planning, Housing, Regulatory Services and Environment	29,463,560	29,053,939	(409,621)	Y	
ual reconciliation has identified seven in originally forecast. Added to this is able budget, following the recent rates	the significant	forecast under	spend on		
n originally forecast. Added to this is	the significant	forecast under	spend on	Y	
n originally forecast. Added to this is ble budget, following the recent rates	the significant s assessment f	forecast under or the Energy l	rspend on Recovery	Y	
n originally forecast. Added to this is ble budget, following the recent rates	the significant s assessment f	forecast under or the Energy I	rspend on Recovery		
n originally forecast. Added to this is ble budget, following the recent rates	the significant sassessment for 73,134,040	forecast under or the Energy I 72,622,377 Full year	rspend on Recovery (511,663)	RAGY	
n originally forecast. Added to this is ble budget, following the recent rates	the significant sassessment for 73,134,040 Budget	forecast under or the Energy I 72,622,377 Full year Forecast	(511,663) Variance		
n originally forecast. Added to this is able budget, following the recent rates Total Portfolio Holder Health &	the significant sassessment for assessment for assessment for a subject for a significant sassessment for a subject for a subjec	forecast under or the Energy 72,622,377 Full year Forecast £	variance	RAGY	
n originally forecast. Added to this is able budget, following the recent rates Total	### State of the significant is assessment for the significant is assessment for the state of th	forecast under or the Energy 72,622,377 Full year Forecast £ 6,783,825 233,971	Variance £ (197,655)	RAGY	
r originally forecast. Added to this is able budget, following the recent rates Total Portfolio Holder Health & Wellbeing attributable to a revision to the foreca	### State of the significant is assessment for the significant is assessment for the state of th	forecast under or the Energy 72,622,377 Full year Forecast £ 6,783,825 233,971	Variance £ (197,655)	RAGY	
Portfolio Holder Health & Wellbeing attributable to a revision to the forecavices. Portfolio Holder Health & Portfolio Holder Health & Wellbeing	Budget £ 6,981,480 187,600 st income for the 1,004,210 ere is a forecase	forecast under or the Energy 72,622,377 Full year Forecast £ 6,783,825 233,971 The sale of buriant of the Energy 1,050,870 Est deficit in the	Variance £ (197,655) 46,371 al rights the 46,660	RAGY Y G	
Portfolio Holder Health & Wellbeing Portfolio Holder Health & Wellbeing Portfolio Holder Health & Wellbeing attributable to a revision to the forecavices. Portfolio Holder Health & Wellbeing ance is Community Safety - where the	Budget £ 6,981,480 187,600 st income for the 1,004,210 ere is a forecase	forecast under or the Energy 72,622,377 Full year Forecast £ 6,783,825 233,971 The sale of buriant of the Energy 1,050,870 Est deficit in the	Variance £ (197,655) 46,371 al rights the 46,660	RAGY Y G	
Portfolio Holder Health & Wellbeing attributable to a revision to the forecavices. Portfolio Holder Health & Wellbeing attributable to a revision to the forecavices. Portfolio Holder Health & Wellbeing ance is Community Safety - where the of inherited budget pressures and u	the significant is assessment for assessment for the significant is assessment for the second	forecast under or the Energy 72,622,377 Full year Forecast £ 6,783,825 233,971 ne sale of buriant 1,050,870 at deficit in the largets. 306,716 and resources	(511,663) Variance £ (197,655) 46,371 al rights the 46,660 region of (78,614) s for future	Y G	
	t in 2016/17 due to the delay in the action staff restructure and the reductioning hours have now been implement the portfolio Holder for Rural Services and Communities at Quarter 3. Portfolio Holder Highways and Transportation at Quarter 3. Portfolio Holder Leisure and Culture achieve the budgeted level for a furth Portfolio Holder Leisure and Culture achieve the budgeted level for a furth Portfolio Holder Leisure and Culture achieve the budgeted level for a furth Portfolio Holder Leisure and Culture achieve the portfolio Holder Leisure and Culture achieve the portfolio Holder Planning, Housing, Regulatory Services and Environment	Portfolio Holder Leisure and Culture t in 2016/17 due to the delay in the achievement of ation staff restructure and the reduction in library opening hours have now been implemented, with full year savings hours have now been implemented, with full year savings and Communities Portfolio Holder for Rural Services and Communities Portfolio Holder Highways and Transportation at Quarter 3. Portfolio Holder Leisure and Culture achieve the budgeted level for a further successive Portfolio Holder Leisure and Culture t in 2016/17 due to the delay in the achievement of ace within the year, resulting in full year savings bein Portfolio Holder Planning, Housing, Regulatory Services and Environment	Budget Forecast £ £ £ Portfolio Holder Leisure and Culture t in 2016/17 due to the delay in the achievement of the savings resistion staff restructure and the reduction in library opening hours. Tening hours have now been implemented, with full year savings being achieved from the savings within the savings Regulatory Services and Environment Example 1.3,662,450 1.3,662,450 482,681 490,230 482,681 490,230 482,681 490,230 482,681 643,540 643,540 643,540 353,576 643,560 1,707,767 1,707,767 29,463,560 29,053,939	Budget Forecast Variance £ £ £ £ Portfolio Holder Leisure and Culture at in 2016/17 due to the delay in the achievement of the savings resulting from ation staff restructure and the reduction in library opening hours. The ening hours have now been implemented, with full year savings being achieved Portfolio Holder for Rural Services and Communities At Quarter 3. Portfolio Holder Highways 643,540 643,540 0 and Transportation 643,540 643,540 0 at Quarter 3. Portfolio Holder Leisure and Culture achieve the budgeted level for a further successive year. Portfolio Holder Leisure and 1,653,620 1,707,767 54,147 Culture t in 2016/17 due to the delay in the achievement of savings within the service. ce within the year, resulting in full year savings being achieved from 2017/18. Portfolio Holder Planning, Housing, Regulatory Services	

PUBLIC HEALTH		Full year			RAGY
		Budget	Forecast	Variance	
		£	£	£	
Income particularly gene there has been a reduction	rated by enforcement activity is projected to on in the forecast pay.	o over achieve t	he budgeted le	evel plus	
Registrars	Portfolio Holder Health & Wellbeing	229,420	215,003	(14,417)	Y
Income achievements ar	re projected to be higher than budget creati	ng a surplus in y	/ear.		

RESOURCES & SUPPORT		Full year		
	Budget	Forecast	Variance	
	£	£	£	
Total	2,924,030	3,106,325	182,295	R

Customer Involvement	Portfolio Holder Corporate Support	180,700	845,333	664,633	R
resolved from planned savings of outstanding savings of £0.060m Union contract of £0.072m have £0.164m have been identified in and Service Management, which IT Services continue to be exper £0.120m, licensing pressures correlation to Schools IT SLA buy to reduced system costs and £0.046 the costs of the MFD Fleet and approved within IT services to for Recovery/Business Continuity services.	omer Access of £0.228m and incorpt £0.267m within Benefits, SLA Perwill be achieved in the next finance been delayed and alternatives are relation to staffing and general expare being offset against pressures with the series of the delayed at the series of the delayed at the series are partly compared. These pressures are partly compared to the series are partly of the series of the current IC ervices; that is required until the Digord this spend £0.373 has now be	erformance an ial year. Savii being investig enditure acros vithin IT Service savings expected and there offset by in-year traded income spending of £ Infrastructurgital Transform	d Customer Songs in relation ated. Additions Marketing & es. Budget prected from the Le is a shortfall of ar savings of £ . Pressures co £ 0.492m has reand to enhantion Project in	ervices. The to the Credit hal savings of Engagement essures within tync rollout of 20.052m in 20.089m from continue within eccently been ance Disaster identifies and	
Finance, Governance & Assurance	Portfolio Holder Strategy, Financial Strategy, Budget and Business Plan	1,698,400	1,534,070	(164,330)	Υ
not budgeted for (£0.045m), staff are reported overspends on gene	nefits of £0.258m have been offset a ing efficiencies (£0.164m) and further eral expenditure of £0.052m and furt within Finance. Budgets of £0.091r	er savings on e her underspen	expenditure (£0 ds from staffing	0.066). There g efficiencies	
Human Resources & Development	Portfolio Holder Corporate Support	202,250	80,806	(121,444)	Υ
Savings due to vacancy management have been realised within the H&S unit of £0.022m alongside a small underspend against Occupation Health and First Aid budgets of £0.006m. Further savings have been achieved on a one off basis within the Communication and Business Design teams due to vacancies being filled part way through the year and maternity leave not back filled of £0.071m. Within HR&D there are existing overspends of £0.081m due partly to lost external income; this has been partly offset in year by vacancy management and from the securing of new contracts for future years.					
Legal, Democratic & Strategy	Portfolio Holder Corporate Support	527,330	508,994	(18,336)	Υ

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RESOURCES & SUPPORT		RAGY		
	Budget	Forecast	Variance	
	£	£	£	
Total	2,924,030	3,106,325	182,295	R

Underspends of £0.028m have been identified across Committee Services, £0.020m has arisen from vacancy management efficiencies. A further £0.035m has been identified across various headings within Members Services to include £0.012m saving on postage and printing expenses. Staffing efficiencies within Legal Services have contributed a further £0.023m but have been offset against lost income totalling £0.041m alongside increased disbursement costs of £0.020m and an identified pressure on Elections postage of £0.059m. Child care spend is currently expected to underspend by £0.050m, but this is closely being monitored throughout the year and may change.					
Strategic Management Board	Portfolio Holder Strategy, Financial Strategy, Budget	315,350	137,122	(178,228)	Υ
Vacancy management savings have been identified across the service to the total of £0.167m.					

CORPORATE		RAGY		
	Budget	Forecast	Variance	
	£	£	£	
Total	(21,760,790)	(22,939,565)	(1,178,775)	Y

Corporate Budgets	Portfolio Holder Strategy, Financial Strategy, Budget and Business Plan	(21,760,790)	(22,939,565)	(1,178,775)	Y	
Within corporate budgets, a £0.377m reduction in MRP has been identified as well as a combination of an increase of interest receivable and decrease of interest payable resulting in a further £0.122m saving. Budgets of £0.467m in relation to both MRP and Treasury Management have now been identified as surplus to requirement in year. There are also staffing efficiencies of £0.091m and unused budget for Audit Fees of £0.205m. Overspends on various expenditure lines amount to £0.109m.						

Appendix 2

Amendments to Original Budget 2016/17

	Total £'000	Adult Services £'000	Children's Services £'000	Place & Enterprise* £'000	Public Health £'000	Resources & Support £'000	Corporate £'000
Original Budget as agreed by Council	204,527	86,330	50,535	81,082	1,807	6,294	(21,521)
Quarter 1 Inflation for LETS	0	0	76	0	0	0	(76)
Realignment of Commercial Services budget	0	0	0	0	0	47	(47)
Other minor changes	0	0	27	(13)	0	(18)	4
Quarter 2 Transfer of Commercial Services and Public Protection, as part of realignment of services under renaming Commissioning to Place & Enterprise	0	0	0	(1,775)	5,175	(3,400)	0
Transfer of Occupational Therapist posts	0	87	(87)	0	0	0	0
Quarter 3 Transfer of SPARC grant budget from Corporate to Leisure				30			(30)
Transfer of post from Planning Policy to Housing		22		(22)			
Realignment of budget for Commercial Services following transfer to Place & Enterprise				91			(91)
Revised Budget	204,527	86,439	50,551	79,393	6,982	2,923	(21,761)

^{*} Commissioning renamed Place & Enterprise from Quarter 2.